S. 684

To amend the Natural Gas Act to provide additional requirements for the siting, construction, or operation of liquefied natural gas import facilities.

IN THE SENATE OF THE UNITED STATES

March 17, 2005

Mr. Reed introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To amend the Natural Gas Act to provide additional requirements for the siting, construction, or operation of liquefied natural gas import facilities.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Liquefied Natural Gas
- 5 Safety and Security Act of 2005".
- 6 SEC. 2. SITING OF LIQUEFIED NATURAL GAS IMPORT FA-
- 7 CILITIES.
- 8 Section 3 of the Natural Gas Act (15 U.S.C. 717b)
- 9 is amended by adding at the end the following:

- 1 "(d)(1) Before issuing an order authorizing an appli-
- 2 cant to site, construct, expand, or operate a liquefied nat-
- 3 ural gas import facility, the Commission shall require the
- 4 applicant, in cooperation with the Commandant of the
- 5 Coast Guard and State and local agencies that provide for
- 6 the safety and security of the liquefied natural gas import
- 7 facility and any vessels that serve the facility, to develop
- 8 a cost-sharing plan.
- 9 "(2) A cost-sharing plan developed under paragraph
- 10 (1) shall include a description of any direct cost reim-
- 11 bursements that the applicant agrees to provide to any
- 12 State and local agencies with responsibility for security
- 13 and safety—
- 14 "(A) at the liquefied natural gas import facility;
- 15 and
- 16 "(B) in proximity to vessels that serve the facil-
- 17 ity.
- 18 "(e)(1) In this subsection, the term 'region' means
- 19 a census region designated by the Bureau of the Census
- 20 as of the date of enactment of this subsection.
- 21 "(2) Not later than 90 days after the date of enact-
- 22 ment of this subsection and annually thereafter, the Com-
- 23 mission shall—
- 24 "(A) review all applications for the siting, con-
- 25 struction, expansion, or operation of a liquefied nat-

| 1 | ural gas import facility in a region that are pending |
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| 2 | with the Commission; |
| 3 | "(B) consult with States in the region to iden- |
| 4 | tify remote sites for the development of potential liq- |
| 5 | uefied natural gas import facilities in the region; and |
| 6 | "(C) in collaboration with the Commandant of |
| 7 | the Coast Guard, review— |
| 8 | "(i) any offshore liquefied natural gas |
| 9 | projects proposed for a region; and |
| 10 | "(ii) other potential offshore sites for the |
| 11 | development of liquefied natural gas. |
| 12 | "(3) Based on the reviews and consultations under |
| 13 | paragraph (1), the Commission shall determine— |
| 14 | "(A) whether liquefied natural gas import facili- |
| 15 | ties are needed in a region; and |
| 16 | "(B) if the Commission determines under sub- |
| 17 | paragraph (A) that liquefied natural gas import fa- |
| 18 | cilities are needed for a region, the number of lique- |
| 19 | fied natural gas import facilities that are needed for |
| 20 | the region. |
| 21 | "(4) The Commission shall cooperate with the Com- |
| 22 | mandant of the Coast Guard and States to ensure that— |
| 23 | "(A) the Commission approves only the number |
| 24 | of liquefied natural gas import facilities that are |

| 1 | needed for a region, as determined under paragraph |
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| 2 | (3)(B); and |
| 3 | "(B) any liquefied natural gas import facilities |
| 4 | approved under subparagraph (A) are sited in loca- |
| 5 | tions that provide maximum safety and security to |
| 6 | the public. |
| 7 | "(f)(1) Notwithstanding any other provision of law, |
| 8 | the Commission shall not issue a final environmental im- |
| 9 | pact statement or similar analysis required under the Na- |
| 10 | tional Environmental Policy Act of 1969 (42 U.S.C. 4321 |
| 11 | et seq.) with respect to a proposed liquefied natural gas |
| 12 | facility before the date on which— |
| 13 | "(A) the applicant completes— |
| 14 | "(i) a security assessment for the proposed |
| 15 | facility; and |
| 16 | "(ii) a security plan for the proposed facil- |
| 17 | ity; and |
| 18 | "(B) the Commandant of the Coast Guard com- |
| 19 | pletes an incident action plan that identifies the re- |
| 20 | sources needed to support appropriate air, land, and |
| 21 | sea security measures during the transit and offload |
| 22 | of a liquefied natural gas vessel. |
| 23 | "(2) The Commission shall incorporate into the final |
| 24 | environmental impact statement or similar analysis the |
| 25 | non-security sensitive components of the incident action |

plan and all other safety and security resource requirements identified by the Commandant of the Coast Guard 3 for a proposed liquefied natural gas import facility. "(g)(1) For purposes of reviewing and approving or 4 5 disapproving an application to site, construct, or operate 6 a liquefied natural gas import facility, the Commission 7 shall— "(A) consult with the State in which the facility 8 9 is proposed to be located; and "(B) comply with all applicable Federal laws, 10 11 including— 12 "(i) the National Historic Preservation Act 13 (16 U.S.C. 470 et seq.); 14 "(ii) the Coastal Zone Management Act of 15 1972 (16 U.S.C. 1451 et seq.); "(iii) sections 401 and 402(b) of the Fed-16 17 eral Water Pollution Control Act (33 U.S.C. 18 1341, 1342(b); and 19 "(iv) sections 107, 111(c), and 116 of the 20 Clean Air Act (42 U.S.C. 7401, 7411(c), 7416). "(2) Nothing in this section precludes or denies the 21 22 right of any State to review an application to site, construct, or operate a liquefied natural gas import facility

under—

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"(A) the National Historic Preservation Act (16) 1 2 U.S.C. 470 et seq.); 3 "(B) the Coastal Zone Management Act of 4 1972 (16 U.S.C. 1451 et seq.); 5 "(C) sections 401 and 402(b) of the Federal 6 Water Pollution Control Act (33 U.S.C. 1341, 7 1342(b); and 8 "(D) sections 107, 111(c), and 116 of the 9 Clean Air Act (42 U.S.C. 7401, 7411(c), 7416). 10 "(3) Notwithstanding any other provision of law, the 11 Commission shall have no authority to preempt a State 12 permitting determination with respect to a liquefied nat-13 ural gas import facility that is made under Federal or State law.". 14 15 SEC. 3. STANDARDS FOR LIQUEFIED NATURAL GAS PIPE-16 LINE FACILITIES. 17 Section 60103 of title 49, United States Code, is amended— 18 19 (1) by redesignating subsections (e), (f), and 20 (g) as subsections (f), (g), and (h), respectively; and 21 (2) by inserting after subsection (d) the fol-22 lowing: 23 "(e) Remote Siting Standards.—Not later than 180 days after the date of enactment of this Act, the Secretary shall promulgate regulations establishing standards

- 1 to promote the remote siting of liquefied natural gas pipe-
- 2 line facilities.".
- 3 SEC. 4. THERMAL AND VAPOR DISPERSION EXCLUSION
- 4 ZONES.
- 5 As soon as practicable after the date of enactment
- 6 of this Act, the Commandant of the Coast Guard shall
- 7 issue regulations establishing thermal and vapor disper-
- 8 sion exclusion zone requirements for vessels transporting
- 9 liquefied natural gas that are based on sections 193.2057
- 10 and 193.2059 of title 49, Code of Federal Regulations (or
- 11 any successor regulations).

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